

**Meeting:** Council

**Date:** 8<sup>th</sup> February 2018

**Wards Affected:** All Wards in Torbay

**Report Title:** Treasury Management Strategy 2018/19 (incorporating the Annual Investment Strategy 2018/19 and the Minimum Revenue Provision Policy 2018/19)

**Is the decision a key decision?** Yes

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## **1. Proposal and Introduction**

- 1.1 The Treasury Management Strategy appended to this report aims to support the provision of all Council services by the management of the Council's cash flow, debt and investment operations in 2018/19 and effectively control the associated risks and the pursuit of optimum performance consistent with those risks.
- 1.2 Council is required to approve this policy document at its meeting in February 2018.

## **2. Reason for Proposal**

- 2.1 The Treasury Management Strategy is considered under a requirement of the CIPFA Code of Practice on Treasury Management which was adopted by the Council on 25 March 2010. The Strategy has been updated for provisions in a new edition of the Code released in December 2017.
- 2.2 The approval of an Annual Investment Strategy by Council is a requirement of the Guidance on Local Government Investments issued by the Secretary of State under section 15(1)(a) of the Local Government Act 2003. This Strategy sets out the Council's policies for managing its investments under the priorities of security first, liquidity second and then returns.
- 2.3 In addition, the Local Government Act 2003 requires the Council to 'have regard to' the Prudential Code and to set Prudential Indicators for the next three years to ensure that the Council's capital investment plans are affordable, prudent and sustainable.
- 2.4 Under Department for Communities and Local Government regulations the Council

is required to approve a Minimum Revenue Provision (MRP) Statement in advance of each year.

### **3. Recommendations**

#### **3.1 That Council approve the:**

- **Treasury Management Strategy for 2018/19 (incorporating the Annual Investment Strategy 2018/19);**
- **the Prudential Indicators 2018/19; and**
- **the Annual Minimum Revenue Provision Policy Statement for 2018/19**

**as set out in the Appendix to this report.**

### **4. Treasury Management Strategy**

- 4.1 The Council is required to operate a balanced budget, which broadly means that cash raised during the year will meet cash expenditure. Part of the treasury management operation is to ensure that this cash flow is adequately planned, with cash being available when it is needed. Surplus monies are invested in low risk counterparties or instruments commensurate with the Council's risk appetite, providing adequate liquidity initially before considering investment return.
- 4.2 The second main function of the treasury management service is the funding of the Council's capital plans. These capital plans provide a guide to the borrowing need of the Council, essentially the longer term cash flow planning, to ensure that the Council can meet its capital spending obligations. This management of longer term cash may involve arranging long or short term loans, or using longer term cash flow surpluses. On occasion any debt previously drawn may be restructured to meet Council risk or cost objectives.
- 4.3 Currently the Council's approved capital plan has a borrowing requirement of approx. £147 million, of which £80m is Investment Fund, which will have a significant impact on the Treasury management function in the short and medium term. In addition the timing of this borrowing is currently very uncertain which makes planning difficult.

### **5. Prudential Indicators**

- 5.1 The Council's capital expenditure plans are the key driver of treasury management activity. The output of the capital expenditure plans is reflected in the prudential indicators, which are designed to assist members' overview and confirm capital expenditure plans. The proposed indicators for 2018/2019 are set out in Appendix 1 to the Treasury Management Strategy.

### **6. Minimum Revenue Provision (MRP) policy statement**

- 6.1 The Council is required to set aside an element of the accumulated General Fund capital spend each year (the CFR) through a revenue charge (the Minimum Revenue Provision (MRP)). The policy has been updated in line with the new Prudential Code.
- 6.2 MRP calculations exclude the impact of capital schemes approved but not commenced.

- 6.3 The recommended MRP Policy for 2018/19 is set out at Appendix 2 to the Treasury Management Strategy and will be applicable from date of approval.

## **7. New Guidance and Codes of Practice**

- 7.1 CIPFA in late December 2017 have issued revised Codes of Practice for both Treasury Management and the prudential Code. CIPFA have confirmed that due to the late issuing of the Codes that although the Codes are applicable for 2018/19 it is accepted that full implementation may not be realistically achieved until 2019/20.
- 7.2 In addition DCLG in December 2017 also issued a consultation on capital finance regulations and guidance on the calculation of the Minimum Revenue Provision. The results of this consultation are unknown (as at 15/1/18). When DCLG have confirmed the regulations and guidance to be applicable from April 2018 this may require the Council to update a number of policies and strategies such as Investment Fund Strategy and possibly both its 2018/19 Treasury Management Strategy and 2018/19 Capital Strategy.
- 7.3 One aspect of these changes is that more information about capital activity and its implications are to be included in an expanded Capital Strategy. A new category of investments is now to be included called “non-treasury investments”. These are investments made that are outside a council’s normal treasury management activity. These may include:
- Service Investments - made for operational purposes such as regeneration
  - Commercial Investments - made for mainly financial reasons, such as investment properties. This category may also include other investments such as guarantees and loans.
- 7.4 The Chief Finance Officer will introduce, under his delegated powers, by April 2018 in the Council’s Treasury Management Practices a number of schedules to support its non-treasury management investments. These will include risk management, performance management, governance, reporting, training and qualifications of officers and members involved in decision making on these non-treasury investments.